

VIII. Data / Resources

Overview of Available Resources to Fund Services

Funding Overview:

- Volusia and Flagler Counties are eligible for HUD Supportive Housing Program Pro Rata Need share (PRN) based on the current population estimates for Volusia and Flagler Counties and population within the consolidated plan cities located in the two counties. Last year, this was \$960,000 – down 5% in the past couple of years. Funds have been siphoned from HUD to assist with Katrina recovery. There is no way to increase the PRN. Continuums with scores below the cut line receive no dollars. The cut line score is determined annually, but the score has been increasing annually.
- The State of Florida makes available the Homeless Housing Assistance Grant with a maximum of \$750,000 to any one Continuum per year for construction of new transitional or permanent beds. This is a competitive grant. In 2007, 10 applications out of a total of 28 were funded. 100% of the funds must be expended within the fiscal year in which the grant is received, which may be as short as 6 months following the signing of the contract. This means only projects that are 100% ready to proceed and can be completed within the 6 -8 month period will ever get funded.
- The State also makes available the Challenge Grant – a competitive operating grant. The maximum to any one Continuum is \$150,000 and only 4 grants of this size are made by the state per year. Additionally, there are 12 grants available at \$100,000 and 4 at \$60,000. Again, 100% of the funds must be spent within the State fiscal year in which the funds were awarded, which may be a period as short as 6 months following the signing of the contract.
- Community Development Block Grants (CDBG) – federal funds passed through Counties and Consolidated Plan Cities, have been the primary source for homeless funding from most cities and counties, and these funds are shrinking. The maximum award to any one agency has been less than \$100,000.
- FEMA Emergency Shelter Grant funds are also shrinking – Volusia/Flagler total was down \$40,000 this year, for a total of less than \$200,000
- United Way does provide local funding. The list of eligible agencies has been frozen for more than 5 years but United Way has added the Star Center shelter this year.
- SAMHSA, HOPWA; VA funds are available, but these funding sources are not limited to homeless providers, so there is more competition for these funds nationwide. Serenity House and Stewart Marchman have been successful in gaining access to some funds from these sources.

Data**VOLUSIA/FLAGLER POINT IN TIME SURVEY DATA FOR 2007**

Population	Emergency	Transitional	Unsheltered	Total
1. Number of Households with Dependent Children:	9	209	86	304
1a. Total Number of Persons in these Households (adults and children)	31	335	258	624
2. Number of Households without Dependent Children**	70	133	546	749
2a. Total Number of Persons in these Households	70	133	651	854
Total Persons (Add Lines 1a and 2a):	101	468	909	1478
Part 2: Homeless Subpopulations below)	Sheltered		Unsheltered	Total
a. Chronically Homeless	***		184	184
b. Severely Mentally Ill	87		139	226
c. Chronic Substance Abuse	332		531	863
d. Veterans	23		317	340
e. Persons with HIV/AIDS	0		11	11
f. Victims of Domestic Violence	128		*	128
g. Unaccompanied Youth (Under 18)	1		*	1

2007 Survey Results Volusia/Flagler County Coalition for the Homeless

2007 Survey included 721 unduplicated written surveys, completed noon 1/21/07 through 11:59 a.m. 1/22/07; data analysis assistance provided by Dr. Naim Kapucu and students at University of Central Florida – total count was 1071

2006 Survey included 599 unduplicated written surveys, completed noon 1/23/06 through 11:59 a.m. 1/24/06

2005 Survey included 589 unduplicated written surveys – 381 used short forms, and 208 used long forms, completed between noon 1/25/05 and 11:59 a.m. 1/26/05. Data was compiled using a State of Florida excel spreadsheet.

2004 Survey included 825 unduplicated written surveys completed in a 24-hour period by street homeless and those receiving services from service providers.

Question	Detail	2004	2005	2006	2007
1. Do you have a regular place to stay right now?	Yes	32%	38%	14%	32%
	No	68%	62%	86%	68%
2. Where did you stay last night?	Shelter	14%	19%	8%	15%
	Transitional Housing	8%	5%	11%	17%
	Jail	.6%	12%	9%	4%
	Friend/Relative's Place	15%	13%	15%	7%
	Street	18%	21%	36%	30%
	Hospital	4%	0.3%	4%	3%
	Own Home	5%		1%	3%
	Treatment Facility	17%	5%	15%	20%
	Motel	6%	5%	14%	4%
Car, Boat, Other Vehicle	4%		36%	4%	
3. Will you be forced to leave the place you stayed within the next week	Yes	43%	42%	39%	33%
	No	57%	58%	61%	67%
3a. If yes, will you have a place to stay or money to get a place to stay?	Yes	22%	15%	17%	12%
	No	78%	86%	83%	88%
4. Gender	Male	65%	67%	64%	64%
	Female	35%	33%	36%	36%
5. Age Group	Under 18	4%	3%	19%	16%
	18-30	15%	12%	13%	12%
	30-40	26%	21%	21%	19%
	40-50	34%	37%	32%	34%
	50-60	16%	20%	13%	16%
	60+	4%	7%	3%	4%
6. Mean Age		42	44		42
7. Race	White	69%	73%	73%	72%
	American Indian	3%	2%	3%	2%
	Black	21%	19%	23%	25%
	Hispanic	7%	5%	7%	7%
	Asian	.7%	0%	0%	0%
8. Military Service	Yes	18%	22%	20%	23%
	No	82%	78%	80%	77%
9. Education – Highest Level Completed	Grade School <8 th Grade	11%	4%	7%	12%
	Some High School	21%	19%	24%	22%
	High School Diploma or GED	35%	39%	39%	35%
	Some College	6%	25%	19%	20%
	College Degree				

	Vocational/Trade School	6%	12%	7%	7%
		6%	1%	3%	4%
10. How many times have you been without a regular place to stay, including right now?	1 time	38%	37%	49%	49%
	2-3 times	29%	27%	27%	35%
	4 or more times	32%	36%	25%	16%
11. How long since you last had a regular place to stay?	1 week or less	11%	19%	7%	6%
	1 month or less	13%	9%	8%	11%
	1-3 months	31%	23%	19%	19%
	3 months to 1 year	19%	19%	23%	27%
	more than a year	25%	30%	43%	37%
12. How long have you been staying in Volusia/Flagler County?	less than 1 week	3%	9%	2%	5%
	1 week – 1 month	7%	6%	5%	4%
	1 – 6 months	18%	19%	7%	5%
	6 months – 1 year	14%	15%	12%	12%
	More than a year	57%	52%	74%	74%
13. Reason for coming to Volusia/Flagler County?	Born here	16%	7%	16%	17%
	Family/Friends here	32%	27%	26%	31%
	Thought/heard jobs here	17%	34%	15%	14%
	Good weather	13%	20%	12%	8%
	Thought/heard good services	5%	4%	2%	4%
	Visited, decided to stay	17%	9%	10%	8%
	Stranded			8%	14%
14. Number of children under 18 staying with you now?	1 child (total of 28)			40%	44%
	2 children (total of 54)			36%	42%
	3 children (total of 12)			13%	6%
	4 children (total of 20)			9%	8%
	Grand total of children	252	112	108	113
15. Are you single or married?	Single, never married	41%	42%	41%	37%
	Divorced/Separated	47%	44%	49%	53%
	Married or have partner	10%	14%	11%	10%
16. What caused you to become homeless?	Unemployed/lost job	28%	Question not on Survey	37%	34%
	Not enough income for basic needs	26%		28%	30%
a) Employment or financial reasons	Welfare benefits ended/needed	1%		1%	1%
	Lack of job training or educ	4%		11%	7%
	Money Mgmt. problems	8%		12%	10%
	No jobs				

b) Housing	Evicted for not paying rent Temp. arrangement ended Unsafe housing Released from jail hospital or treatment facility Left shelter or other program	13% 16% 3% 6% 3%	Question not on Survey	18% 16% 10% 13% 5%	23% 21% 11% 14% 4%
c) Medical/Disability	Physical/medical problems Mental health/emotional probs Alcohol/drug problems HIV/AIDS	12% 12% 23% .4%	23% 25% 11% 2%	29% 13% 52% 1%	28% 15% 61% 1%
d) Family	Break-up, divorce, separation Moved out to escape abuse Police/Court ordered to leave Left/ran away form home	16% 7% 2% 6%	Question not on Survey	25% 11% 4% 8%	24% 10% 9% 8%
e) Other Factors	lack of child care	1%	Question not on Survey	4%	1%
17. Are you employed now?	No Yes, full time (not day labor) Yes, part time (not day labor) Yes, day labor	59% 12% 5% 23%	68% 4% 7% 21%	65% 35% 14% 51%	61% 43% 20% 36%
18. Do you have a Disabling Condition?	Yes No	45% 55%	47% 53%	72% 28%	70% 30%
19. What type of disabling condition do you have?	Physical/Medical Mental/emotional Alcohol/Drug HIV/AIDS	32% 23% 28% 2%	36% 39% 17% 4%	42% 33% 64% 3%	33% 25% 69% 1%
20. Do you or anyone staying with you have income?	SSI/SDI Food stamps Child Support Unemployment Income from work Welfare Relatives/friends not with you None Veterans	18% .85% 3% 49% 15% 12% 2%	Question not on Survey	15% 11% 2% 37% 3% 31% 2%	14% 7% 2% 1% 41% 3% 31% 2%

21. Total of income you and everyone in your family received last month?	Less than \$1	24%	23%	28%	28%
	\$1-\$250	26%	17%	22%	22%
	\$251-\$500	20%	19%	14%	14%
	\$500-\$1000	16%	30%	26%	24%
	\$1000-\$2000	11%	6%	9%	11%
	\$2001 +	2%	5%	2%	2%
22. Have you stayed in public housing in the past year?	Yes	14%	22%	11%	7%
	No	86%	78%	89%	93%
23. Have you had a child/children taken away in past year?	Yes	8%	8%	6%	8%
	No	92%	92%	94%	92%
24. Gone to hospital emergency room for basic medical care in past year?	Yes	60%	68%	37%	30%
	No	40%	32%	63%	70%
25. Had Medicaid or other health insurance coverage in past year?	Yes	32%	Question not on Survey	24%	16%
	No	68%		76%	84%
26. Been arrested because you had nowhere to stay in past year?	Yes	19%	32%	24%	17%
	No	81%	68%	76%	83%
27. Been in jail or prison in past year?	Yes	47%	68%	37%	34%
	No	53%	32%	63%	66%
28. Been in Detox or Crisis Unit in past year?	Yes	32%	31%	24%	24%
	No	68%	69%	63%	76%
29. Used Emergency Shelter in Volusia/Flagler in past year?	Yes	43%	Question not on Survey	46%	26%
	Really need this right now	40%		37%	37%
30. Used Transitional Housing in Volusia/Flagler in past year?	Yes	12%	Question not on Survey	27%	17%
	Really need this right now	34%		32%	36%
31. Used Permanent Housing in Volusia/Flagler in past year?	Yes	5%	Question not on Survey	29%	19%
	Really need this right now	44%		31%	36%
32. Used Education or training in Volusia/Flagler in past year?	Yes	8%	Question not on Survey	17%	10%
	Really need this right now	33%		19%	17%
33. Used Medical Care in Volusia/Flagler in past year?	Yes	22%	Question not on Survey	40%	33%
	Really need this right now	45%		20%	16%
34. Used Drop-in Center (Showers, rest rooms, mailing address, storage, phone) in Volusia/Flagler in past year?	Yes	34%	Question not on Survey	49%	24%
	Really need this right now	37%		47%	28%
35. Used Welfare or Financial Assistance in Volusia/Flagler in past year?	Yes	16%	Question not on Survey	28%	20%
	Really need this right now	46%		31%	25%

(1) Provider Organizations	(2) Prevention					(3) Outreach			(4) Supportive Services									
	Mortgage Assistance	Rental Assistance	Utilities Assistance	Counseling/Advocacy	Legal Assistance	Street Outreach	Mobile Clinic	Law Enforcement	Case Management	Life Skills	Alcohol & Drug Abuse	Mental Health Counseling	Healthcare	HIV/AIDS	Education	Employment	Child Care	Transportation
ACT Corporation				X		X			X	X		X	X			X		X
Central Manor Senior Housing (PHA)		X	X						X									
Community Legal Services of Mid Florida					X													
Community Outreach Services						X							X					
County of Flagler Community Services	X	X	X	X			X	X	X			X		X				X
County of Volusia Community Services	X	X	X	X			X	X	X			X		X				X
DASMYN				X		X							X	X				
Daytona Beach Public Housing Authority		X																
Domestic Abuse Council				X	X				X	X		X		X		X	X	X
Early Learning Coalition															X	X		
Family Life Center				X	X				X	X		X		X		X	X	X
Family Renew Community									X	X	X	X	X	X	X	X	X	X
First Call for Help, United Way				X											X			
First United Methodist Church, Agape Club						X			X	X	X	X	X					
Flagler County Public Health Dept.						X			X			X	X	X				
Goodwill Self Sufficiency Center										X					X	X		
Halifax Medical Center									X		X	X	X					
Halifax Urban Ministries	X	X	X			X			X									X
Homeless Assistance Corporation									X	X	X	X	X	X	X	X	X	X
House Next Door				X					X	X		X			X			
Interfaith Caregivers						X												
Jewish Federation of Volusia/Flagler Co		X	X						X									
Mental Health Association						X				X		X			X			
Mid Florida Housing Partnership	X				X				X						X			

(1) Provider Organizations	(2) Prevention					(3) Outreach			(4) Supportive Services									
	Mortgage Assistance	Rental Assistance	Utilities Assistance	Counseling/Advocacy	Legal Assistance	Street Outreach	Mobile Clinic	Law Enforcement	Case Management	Life Skills	Alcohol & Drug Abuse	Mental Health Counseling	Healthcare	HIV/AIDS	Education	Employment	Child Care	Transportation
Neighborhood Center of West Volusia	X	X	X						X									
Palmetto Place Advocates		X									X							
Salvation Army	X	X	X	X		X			X	X	X							
Serenity House				X		X			X	X	X	X	X	X			X	X
Stewart Marchman				X		X			X	X	X			X			X	X
Travelers Aid																		X
Volusia County Public Health Dept.						X			X				X	X	X			
Volusia/Flagler Co Coalition for the Homeless		X	X	X					X						X			X

National Homeless Data:

- According to NAEH's most recent estimate, approximately 744,000 people are homeless on any given night.
- During the course of a year, up to one percent of the population of the United States experiences at least one night of homelessness – that is 3.5 million Americans who are homeless for some part of each year.
- Most – 80 percent, exit homelessness within one month, but 10 percent are homeless for two or more months, and another 10 percent are “chronically homeless” HUD’s definition for chronically homeless means homeless for more than 1 year or homeless more than 4 times in 3 years and single (families by HUD definition are never homeless) and have a disability (which may be mental or physical, and includes mental illness and substance abuse addiction.)
- Women and children are the fastest growing segment of the homeless population, and this fact has been noted by the US Conference of Mayors each year for the past several years.
- Although the need for affordable housing is exploding, the number of housing units affordable to extremely low income households fell by almost 1 million between 1999 and 2001. Nothing since then has changed, so we must assume that we are losing about half a million affordable units per year.

Local data:

- One third of the homeless work – in Volusia County, 37 percent work, but they do not earn enough money to pay for rent, or the work is not consistent, or they cannot afford a first month, last month and security deposit, or they may have arrest records that make landlords reluctant to rent to them.
- The median monthly income for a homeless person is \$300.
- 66 percent of the homeless have mental health and/or substance abuse issues.
- 23 percent are Veterans.
- 26 percent have acute health problems – like TB.
- 46 percent have chronic health problems – like diabetes.
- 80 percent of the women are victims of abuse.
- 11,000 meals per month served at North Street by Halifax Urban Ministries to an average of 1,200 individuals each month.

Families

Most families become homeless because they are having a housing crisis. Their primary, immediate need is for housing. Certainly they are likely to have other needs, for services and to increase their incomes. However, these needs are best met, once the family is in permanent housing—not while they are temporarily housed in shelter or transitional housing. Most homeless families get themselves back into housing as quickly as they can after they become homeless.

About half of the individuals who experience homelessness over the course of a year live in family units.³

About 38% of people who are homeless in the course of a year are children.⁴

Most people in homeless families have personal problems to overcome, but these problems are not appreciably different from those of poor, housed families. 5

Services delivered in the homeless system seem to have little effect on eventual stability of these families in housing.6

Homeless families report that their major needs are for help finding a job, help finding affordable housing, and financial help to pay for housing. The services they most often receive, however, are clothing, transportation assistance, and help in getting public benefits. Only 20% of families report that they received help finding housing.7

In cases in which a family is fleeing from a domestic violence situation or in which the head of household has been in residential treatment or detoxification for drug or alcohol abuse illness, a transitional period may be required prior to housing placement.

Single Homeless People

About half of the people who experience homelessness over the course of a year are single adults. Most enter and exit the system fairly quickly. The remainder essentially live in the homeless assistance system, or in a combination of shelters, hospitals, the streets, and jails and prisons.

80% of single adult shelter users enter the homeless system only once or twice, stay just over a month, and do not return. 9% enter nearly five times a year and stay nearly two months each time. This group utilizes 18% of the system's resources. The remaining 10% enters the system just over twice a year and spends an average of 280 days per stay—virtually living in the system and utilizing nearly half its resources.8

The main types of help homeless single adults felt they needed were help finding a job, help finding affordable housing, and help paying for housing. The major types of assistance they received were clothing, transportation, and help with public benefits. Only 7% reported receiving help finding housing. 9

There are also single homeless people who are not adults—runaway and throwaway youth. This population is of indeterminate size, and is often not included in counts of homeless people. One study that interviewed youth found that 1.6 million had an episode of homelessness lasting at least one night over the course of a year. 10

IX. Definitions

ACT Teams Assertive Community Treatment Teams: an approach that features the use of a team, rather than individual case managers, to provide continuous, ongoing service to clients who need high levels of support, especially those living with a disability

AMI Area Median Income: The income standard by which levels of poverty are established; e.g., 50% of AMI

ALF Assisted living facility

CDBG Community Development Block Grant: Entitlement funding from the Federal Department of Housing and Urban Development

CoC Continuum of Care: The HUD model for community planning carried out in our local community that strives to achieve a full and seamless system of services for homeless persons and families
Collaboration,
Cooperation
& Partnership

Collaboration Relationships that provide opportunities for mutual benefits and results beyond those any single organization or sector could realize alone

Cooperation Informal relationships whereby entities exchange information, materials or services, but which does not have a commonly defined mission, structure or planning effort

Partnership Informal to formal contractual arrangements between entities with well defined roles and responsibilities that may include shared space and staff, shared authority and decision making

DCF Florida Department of Children and Families

HAC Homeless Assistance Center: Similar to a one-stop outreach and resource center (see below)

HCD Local government Housing and Community Development departments

HOME HOME Investment Partnership Program: Flexible affordable housing funds that can be used for a wide range of activities targeted to households earning eighty percent (80%) AMI and below

HUD U.S. Department of Housing and Urban Development

Lead Entity The group or organization responsible for coordinating and carrying out

Community wide research, planning, prioritization, evaluation, etc., of homeless programs and services [The lead entity is that group which is recognized by HUD and Florida's State Office on Homeless as having and fulfilling these responsibilities. The lead entity serves as the funding conduit and/or administrator for federal and state homeless funds that come directly to the community.]

Leverage The amount of other funds that are invested in the financing of attainable housing projects

NAMI National Alliance to End Mental Illness

Navigator Employees or volunteers who serve as mentors to those needing assistance to navigate the human services system and to accessing housing/shelter and mainstream resources

NIMBY Not In My Backyard: A term that symbolizes neighborhood attitudes wanting to exclude certain people because they are homeless, poor, disabled, or because of their race or ethnicity

OIT Homeless Outreach Implementation Team

One-Stop Outreach & Resource Center

A center that provides a full range of basic needs and support services to street homeless and others at risk-of being homeless

Recuperative Care

Center A facility for homeless persons who are released from hospitals that provides time to recuperate with medical support and to coordinate placement into housing

Safe Haven A residential program that serves hard-to-reach homeless persons who have severe mental illness, are on the streets and have been unable or unwilling to participate in supportive services [Safe Havens provide 24-hour residence for an unspecified duration and may provide supportive services to eligible persons who are not residents, on a drop-in basis. Safe Havens do not require participation in services and referrals as a condition of occupancy. Rather, it is hoped that after a period of stabilization in a safe haven, residents will be more willing to participate in services and referrals and will eventually be ready to move to more traditional forms of housing.]

SAIL State Apartment Incentive Loan: A program designed to stimulate production of affordable, multifamily rental housing for very-low income individuals and

families, by leveraging state loan funds, local government contributions, developer equity and private bond financing
Section 8 A federally created program for low-income people who wish to live in privately owned housing and receive rental assistance, usually through a system of providing housing vouchers

SHIP State Housing Initiatives Partnership: A program dedicated state and local housing trust fund for affordable housing activities throughout Florida

SOT Street Outreach Team: A proposed collaborative model to provide comprehensive outreach to homeless citizens living on the street

VA Veterans Administration

<http://www.endhomelessness.org/content/article/detail/1223>

X. References

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¹⁰Florida Department of Corrections, January 18, 2008, Bureau of Research and Data Analysis.

